

**Manchester City Council
Report for Resolution**

Report to: Executive – 15 February 2023

Subject: Health and Care Integration: Establishment of Manchester Partnership Board as the Locality Board of Manchester

Report of: The Chief Executive and Place-Based Lead

Summary

This report sets out the intention to establish Manchester Partnership Board as the locality board for Manchester as a further step towards health and care integration.

The Integrated Care Board for Greater Manchester (NHS GM) was established with effect from 1st July 2022 replacing ten CCGs in Greater Manchester. The existing s.75 partnership agreement between MCC and the CCG was transferred to NHS GM) on that date. Manchester now intends to establish Manchester Partnership Board as the locality board for Greater Manchester, bringing together responsibility for the pooled budget with the exercise of NHS GM functions delegated to place level.

Recommendations

The Executive is recommended to:-

- (1) Note and agree the process for establishing Manchester Partnership Board as the locality board for Manchester.
 - (2) Note that the locality board will operate as a hybrid committee arrangement and accordingly:
 - (3) Support the decision of NHS GM to delegate functions at place level to Manchester Partnership Board;
 - (4) Agree that Manchester Partnership Board acts as a s.75 committee that has responsibility for the Better Care Fund pooled budget; and
 - (5) Agree that Manchester Partnership Board operates as a consultative forum that consists of health and care leaders at place level.
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Wards Affected: All

Environmental Impact Assessment - the impact of the issues addressed in this report on achieving the zero-carbon target for the city

N/A

Equality, Diversity and Inclusion - the impact of the issues addressed in this report in meeting our Public Sector Equality Duty and broader equality commitments

The formal establishment of Manchester Partnership Board as the locality board for Manchester and as a component of Greater Manchester Integrated Care System at place level will lead to improved health and care outcomes for all Manchester residents and is specifically aimed at addressing existing health inequalities.

Manchester Strategy outcomes	Summary of how this report aligns to the OMS/Contribution to the Strategy
A thriving and sustainable city: supporting a diverse and distinctive economy that creates jobs and opportunities	
A highly skilled city: world class and home grown talent sustaining the city's economic success	
A progressive and equitable city: making a positive contribution by unlocking the potential of our communities	The formal establishment of the Manchester Partnership Board is a further step towards health and care integration in Manchester. Healthy cared-for people is one of the priorities addressed by Our Corporate Plan. We will work together with partners to join up support, care and health services to enable our residents to be healthy and well.
A liveable and low carbon city: a destination of choice to live, visit, work	
A connected city: world class infrastructure and connectivity to drive growth	

Full details are in the body of the report, along with any implications for:

- Equal Opportunities Policy
- Risk Management
- Legal Considerations

Financial Consequences – Revenue

Financial Consequences – Capital

Contact Officers:

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Background documents (available for public inspection):

The following documents disclose important facts on which the report is based and have been relied upon in preparing the report. Copies of the background documents are available up to 4 years after the date of the meeting. If you would like a copy please contact one of the contact officers above.

NHS Long Term Plan, 2019

NHSE policy paper ‘Integrating Care – next steps to building strong and effective care system’, 2020

White Paper, “Integration and Innovation – working together to improve health and social care for all”, Feb 2021

Better care Fund section 75 2022/23 – report to Executive 22nd March 2022

1.0 Introduction and purpose

- 1.1 Manchester Partnership Board (MPB) is established in shadow form and represents each of the key organisations and sectors engaged in health and care in Manchester, including MCC, MFT, GMMH, MLCO, Primary Care, VCSE and NHSGM.
- 1.2 We are asking the Board of NHS GM to approve the establishment of MPB as the formal locality board for Manchester. NHS GM approval is required as MPB would be established as a committee of NHS GM.

2.0 Background

- 2.1 On 1st July 2022 the Health and Care Act 2022 was enacted, which disestablished Clinical Commissioning Groups (CCGs) and established Integrated Care Boards (ICBs).
- 2.2 Manchester now makes up part of the ICB for Greater Manchester (NHS GM), along with the other nine GM localities. As part of the ICB arrangements, each locality is required to formally establish a locality board to exercise functions delegated to the locality from NHS GM.
- 2.3 Engagement between partners in MPB and between MPB and NHS GM took place in November and December 2022, preparatory to asking NHS GM to approve the establishment of the locality board. This included discussion of the legal form that MPB should take.

3.0 Remit of MPB

3.1 Hybrid form

- 3.1.1 MPB will operate as a 'hybrid' committee. Its remit is threefold:
 - It will be a committee of the ICB at place level, which is able to exercise delegated functions of the ICB other than those functions which relate to the BCF s.75 agreement.
 - It will be responsible for the BCF s.75 pooled budget which the MHCC Board was previously responsible for. Note that decisions in connection with the s.75 agreement can only be made by MCC and the ICB representatives on MPB as they are the parties to the agreement but that decisions on matters within the scope of the s.75 agreement will be taken in full sight of other health and care partners.
 - It will be a consultative forum that brings the leaders in health and care together to take strategic decisions at one time and in one place. This may include decisions on matters that have been delegated to individual representatives.

3.1.2 MPB's terms of reference have been updated to reflect the hybrid role of the locality board and have been approved by MPB. The terms of reference and other documents including the s.75 agreement have been submitted to NHS GM for approval ahead at its Board meeting on 15th February.

3.2 Delegated NHS GM Functions

3.2.1 We are asking NHS GM to formally approve MPB becoming the locality board for Manchester. The Board of NHS GM has been asked to designate MPB as a committee of the ICB using powers contained in the Health and Care Act 2022

3.2.2 On 1st July 2022, the Board of NHS GM delegated certain of its functions in connection with place to the newly appointed Place Based Leads. Once NHS GM agrees to MPB becoming the locality board for Manchester, the ICB functions previously delegated to the Place Based Lead will be transferred to MPB.

3.3 S.75 Partnership Agreement between MCC and NHS GM

3.3.1 MCC entered into a series of successive s.75 partnership agreement with Manchester CCG with effect from 1st April 2017. Decisions in connection with the s.75 pooled budget were previously taken at MHCC Board, as MHCC was the partnership between MCC and Manchester CCG.

3.3.2 The current version of the s.75 agreement was approved by Executive on 22nd March 2022 and expires on 31st March 2023. It has undergone several revisions by way of deeds of variation. The s.75 agreement transferred to NHS GM upon dissolution of the Manchester CCG and MHCC Board on 1st July 2022.

3.3.3 In order to meet Better Care Fund (BCF) planning requirements, it is necessary to continue to maintain a s.75 pooled budget arrangement with the ICB. MPB will be able to take strategic commissioning decisions making best use of the pooled budget.

3.3.4 Operational commissioning will continue to take place in accordance with NHS GM and the Council's respective governance arrangements as set out in their respective constitutions, schemes of delegation and standing financial instructions or standing orders.

3.3.4 The latest revisions to the s.75 agreement are set out in the Executive Director of Adult Social Services budget report dated 16th February 2023.

3.4 Relationship with the Health and Wellbeing Board

3.4.1 Health and Wellbeing Boards continue to play a key role within integrated care systems. Decisions taken by MPB will be reported to the Health and Wellbeing Board in Manchester. MPB's decisions will be informed by the Joint Strategic Needs Assessment and Health and Care Strategy that are produced

by the Health and Wellbeing Board.

- 3.4.2 Overall strategic oversight of the BCF pooled fund is retained by the Health and Wellbeing Board, which shall continue to make appropriate recommendations as to any action which it deems necessary. The Health and Wellbeing Board will continue to have responsibility for compliance with the BCF plan in accordance with Government Guidance.